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DOD Homeland Defense and Civil Support Joint Operating Concept (DOD HLD and CS JOC) Issues for the Joint Concept Steering Group

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J58

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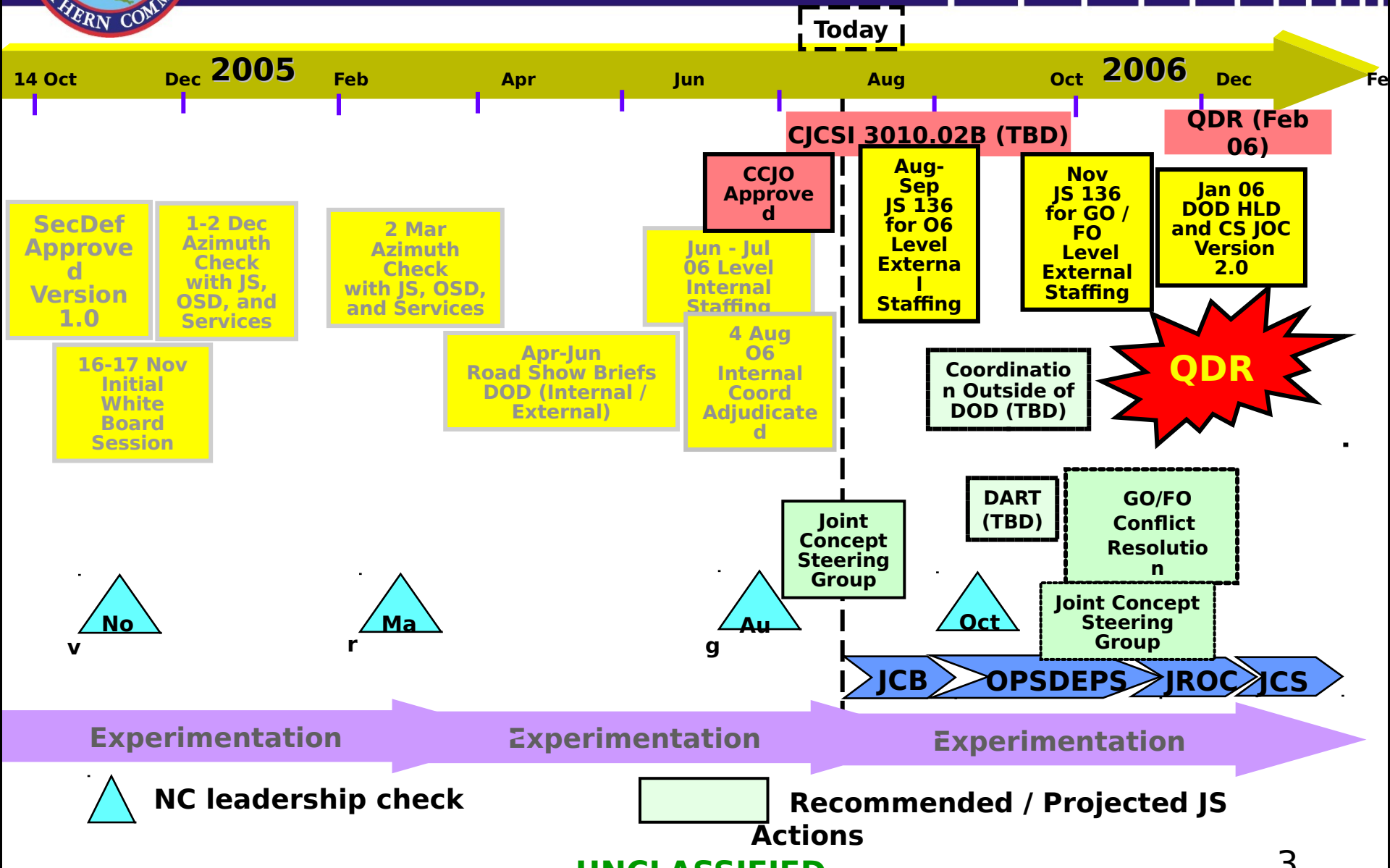
DOD HLD and CS JOC Issues

- DOD HLD and CS JOC Timeline
- Coordination Outside of DOD
- Who Approves JOCs
- JOC Timeframe
- Identification of JICs
- Consistency of Higher Guidance

DOD HLD and CS JOC Timeline



Issue: Coordination Outside of DOD

- **USNORTHCOM will need assistance to coordinate with agencies outside of DOD**
  - JS J5/J7/J8
  - ASD(HD)
- **CJCSI 5711.01B (25 Oct 03) Policy on Action Processing:**
  - "The Joint Staff prepares actions supporting the Chairman of the Joint Chiefs of Staff in the following areas:

    b. Interacting with the NSC, HSC, and the Interagency."
- **Recommendation: JS J7 take lead to determine way ahead for coordination outside of DOD**
  - Coordination outside of DOD as "INFO" only
- **Issue: Impact on timeline?**

Issue: Who Approves JOCs

- **DOD HLS JOC Version 1.0 approved / signed by SecDef Rumsfeld**
- **CJCSI 3010.02B (draft) states "The revision process … is similar to the initial writing effort but different in the following aspects: revision recommendations are considered, revisions are approved at the JCS-level and JICs are not revised."**
- **Request confirmation: Will CJCS be the approval level for DOD HLD and CS JOC Version 2.0?**

Issue: JOC Timeframe

- **Guidance for timeframe for Version 1.0 JOCs was 2015**
- **Current guidance from CCJO: 2012 - 2025**
- **Guidance from CJCSI 3010.02B (draft): "JOC applies the CCJO solution to describe how a Joint Force Commander, 8 - 20 years in the future…"**
- **Is JS going to specify a timeframe (year) for the Version 2.0 rewrite of all JOCs for standardization as was done for Version 1.0?**

Issue: Identification of JICs

- **From the 21 Jul 05 Director, Joint Staff Memo entitled "Revision Guidance for Joint Operating Concepts"…**

  "All JOCs will identify potential Joint Integrating Concept subject areas needed to support further capability, task, and standard development."

- **Will amplifying guidance be inserted into CJCSI 3010.02B (draft)?**

Issue: Consistency of Higher Guidance

- **Is JOpsC superseded by the CCJO?**
  - If so, by what authority?
  - Should all references in Version 1.0 to JOpsC be replaced by references to the CCJO?

DISCUSSION

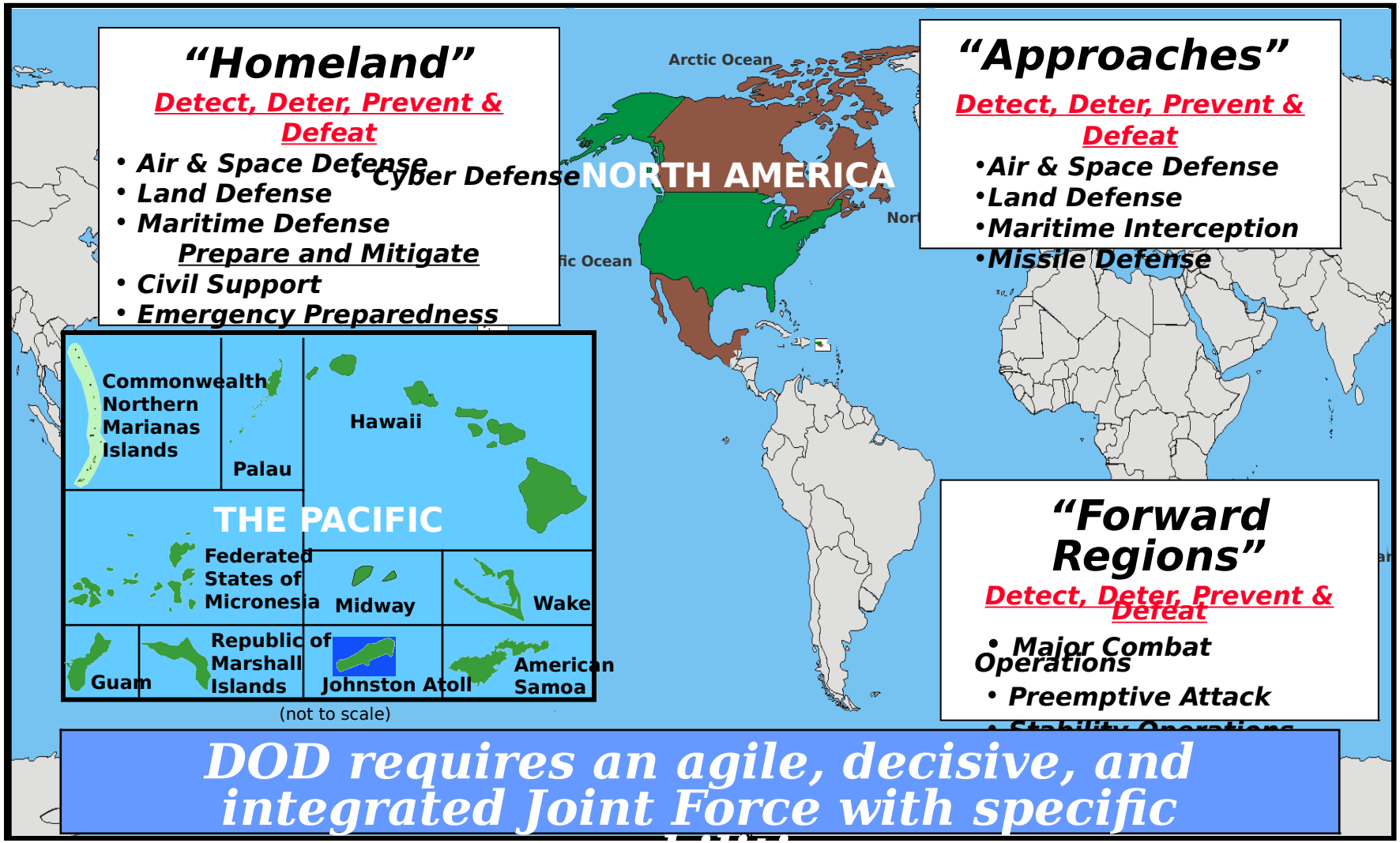
BACKUPS

Issue: Concept Revision Approval Process

- **In CJCSI 3010.02B (draft), the Concept Revision Approval Process for JOCs differs notably from the Concept Approval Process**
  - Approval Process: JOCs require approval steps of OPSDEPS and JCS prior to SecDef final approval (Figure B-2)
  - Revision Approval Process: JOCs require approval steps of JCB, OPSDEPS, and JROC prior to JCS final approval (Figure B-4)
- **Why are approval steps of the JCB and JROC required for revision approval but not initial approval?**

DOD HLD and CS JOC Strategic Concept

Active, Layered Defense



DOD HLD and CS JOC Central Idea

- **DOD's highest priority is the defense of the Homeland**
- **DOD will conduct Homeland Defense (HLD) and Civil Support (CS) missions and Emergency Preparedness (EP) planning to support the National effort to secure the Homeland**
- **DOD requires a strategic concept that embraces a layered and comprehensive defense that ensures:**
  - **That DOD's goal will always be to defeat threats as far from the Homeland as possible,**
  - **That the first line of defense is performed overseas through traditional and special military operations to stop potential threats before they can directly threaten the Homeland,**
  - **A series of synergistic operations to detect, deter, prevent, and defeat external threats and aggression,**
  - **That DOD must be prepared to assist in mitigating the effects of any attack on the Homeland should they occur, and**
  - **Agility, decisiveness, and integration to achieve Unified Effort.**

Unified Effort

Three Strategic Principles guide the Joint Force:

- **Agility**
  - It is imperative that the Armed Forces retain the ability to contend with the principal characteristic of the security environment – uncertainty
- **Decisiveness**
  - Decisiveness allows commanders to overwhelm adversaries, control situations, and achieve definitive outcomes
- **Integration**
  - Ensure military activities are integrated effectively with the application of other instruments of national and international

"Commanders must develop plans that ensure they retain the agility to contend with uncertainty, apply effects decisively and integrate actions with other government agencies and multinational partners" – National Military Strategy

Reducing Uncertainty

Reducing the *EFFECTS* of Uncertainty:

- **Agility, decisiveness, and integration in the Joint Force will enable Unified Effort in the "seam of uncertainty" between DOD responsibilities and other federal, state, and local authorities**

Reducing the *UNCERTAINTY* itself:

- **At the direction of the POTUS, the USG issue a HSPD or NSPD (similar to HSPD-5 but addressing detection / defeat instead of mitigation) instructing the development of a "National Security Plan" (similar in concept to the National Response Plan) to provide a pre-incident framework for coordinating Federal activities and procedures to detect and deter external**

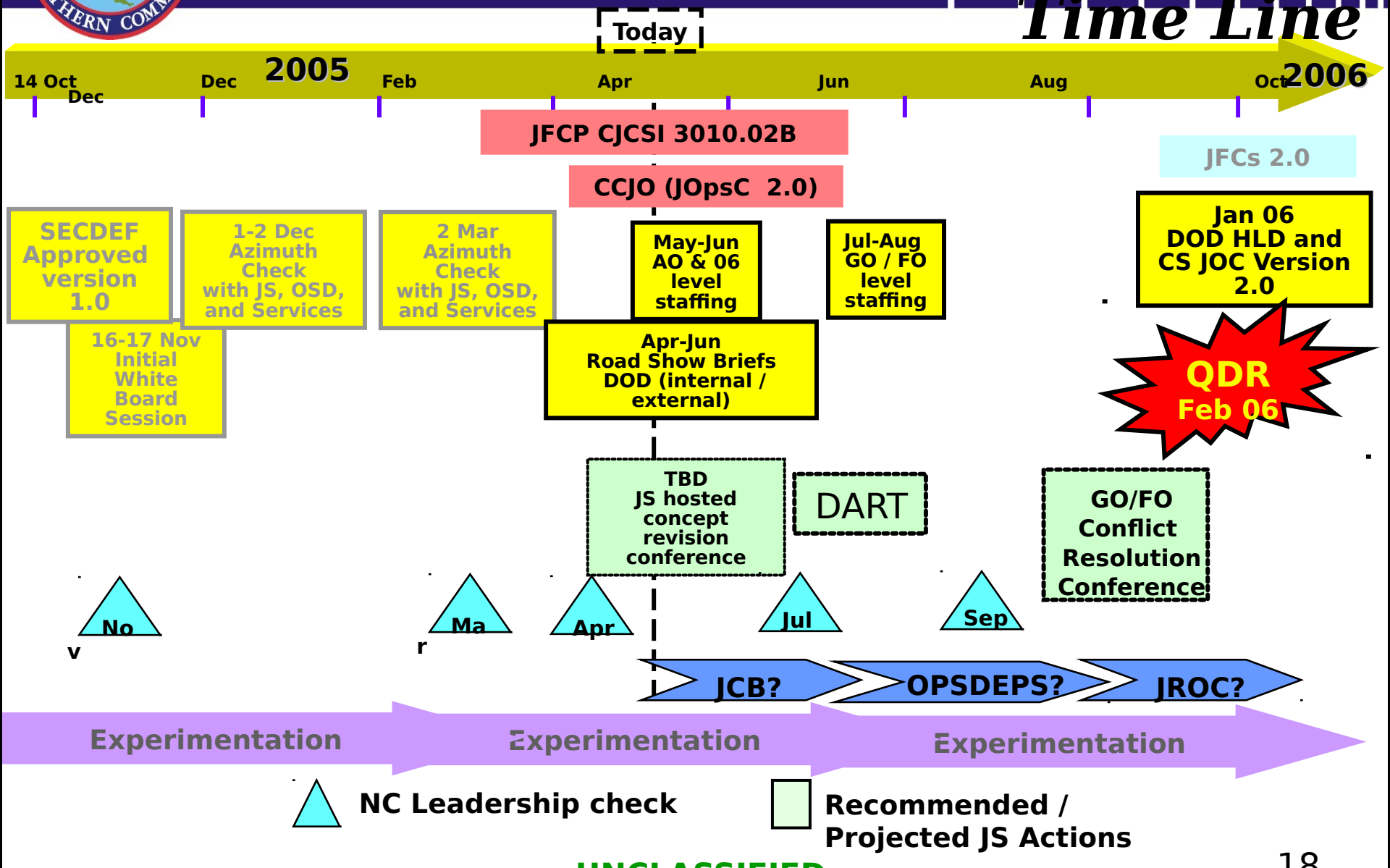
"The Defense Department's capabilities are only one component of a comprehensive national and international effort … Non-military components of this campaign include diplomacy, strategic communications, law enforcement operations and economic sanctions" – National Defense Strategy

Summary

- **The DOD HLD and CS JOC:**
  - **Emphasizes importance of DOD's primary mission - defense of the US Homeland;**
  - **Describes DOD's responsibilities to protect the Nation and its capacity to project national power;**
  - **Provides the operational context for HLD and CS capabilities and for the process that will lead to DOTMLPF solutions;**
  - **Identifies DOD capabilities and attributes needed in the 2015 timeframe to accomplish HLD, CS, and EP responsibilities;**
  - **Highlights the need for DOD to mature its relationships with Interagency and Multi-national partners to ensure the Unified Effort necessary to secure the Homeland.**

SLIDES FROM PREVIOUS JCSG

DOD HLD and CS JOC Time Line



SecDef Guida

"The HLS JOC needs more description of how ***operations will be conducted in the 'seam' of uncertainty*** between DOD responsibilities and other federal and state agencies and local authorities."

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1000 DEFENSE PENTAGON
WASHINGTON, DC 20301-1000

USP

OCT 14 2004

MEMORANDUM FOR THE CHAIRMAN OF THE JOINT CHIEFS OF STAFF

SUBJECT: Joint Concept Revision Plan

I have recently approved the initial Joint Operating Concepts (JOC) for Homeland Security (HLS) and Strategic Deterrent (SD).

These interim concepts provide an important starting point for future concept development; however, much work remains to make the concepts useable.

- They should continue to be refined through wargaming and experimentation. The joint experimentation program should include these as major focus items.
- The HLS JOC needs more description of how operations will be conducted in the "seam" of uncertainty between DoD responsibilities and other federal and state agencies, and local authorities.
- The SD JOC needs to address the broadened threat and approaches that senior commanders may be required to take when faced with defeating opponents, such as fanatical terrorists whose calculations are unknown.

As part of your *Strategic Planning Guidance*-directed plan for revising future joint concepts, I would like you to discuss the above and how to iteratively improve these and other concepts to ensure that they contain:

- A theory of war that addresses the Defense Strategy.
- Desired end-states and effects.
- Descriptions of how operations will be conducted.
- Assessments of associated risks and ways of mitigating them.
- Identification and prioritization of needed capabilities.

It is important that the Department begins work immediately to ensure that joint operating concepts contain the essential elements above.

Version 2.0 Table of Contents

- **PURPOSE**
- **SCOPE**
  - **Introduction / Definition**
  - **National Challenge**
  - **DOD Homeland Defense and Civil Support Paradigm**
  - **Timeframe, Assumptions, Risks, and Trends**
- **CENTRAL AND SUPPORTING IDEAS**
  - **Description of the Military Problem**
  - **Synopsis of the Central Idea**
  - **Strategic Concept: Active Layered Defense**
- **APPLICATION OF CONCEPT WITHIN A CAMPAIGN FRAMEWORK**
  - **The "Seam" of Uncertainty**
  - **Campaign Frameworks**
  - **Success in Homeland Defense and Homeland Security Overlap**
  - **Strategic Principles for Unified Effort**
  - **Methods to Reduce Uncertainty**
- **CAPABILITIES**
  - **Capabilities, Desired Effects and End-States**
- **IMPLICATIONS**
  - **Essential Attributes of the Joint Force**
  - **Relationship to Other Concepts**
  - **Experimentation and War-gaming**
  - **Related Issues**
- **CONCLUSION**

DOD HLD and CS JOC - What it

DOD HLD and CS JOC is …	DOD HLD and CS JOC is
An overarching strategic concept for the Department of Defense	A USNORTHCOM CONOPS
A description of essential DOD capabilities, effects, and end states	A document that advocates specific platforms or programs
A concept for the future (2015)	Limited or constrained by existing policies or programs
A view of DOD missions in the future	An interagency policy document
A concept of DOD's role in protecting the Homeland	A directive or tasking for local, state, or other federal agencies
A part of the larger Joint Concept architecture	Part of a strategy or policy document
A product of the DOD Concept development community	A product of a small, isolated team